# **VILLAGE OF SHERMAN, ILLINOIS**

FINANCIAL STATEMENTS AND INDEPENDENT AUDITOR'S REPORT

For the Year Ended April 30, 2015

# Sikich.

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INDEPENDENT AUDITOR'S REPORT

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3201 W. White Oaks Dr., Suite 102 Springfield, Illinois 62704 Certified Public Accountants & Advisors Members of American Institute of Certified Public Accountants

# **INDEPENDENT AUDITOR'S REPORT**

The Board of Trustees Village of Sherman, Illinois Sherman, Illinois

We have audited the accompanying basic financial statements of the governmental activities, the business-type activities and each major fund of Village of Sherman, Illinois, as of and for the year ended April 30, 2015, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditor's Responsibility

Our responsibility is to express opinions on these basic financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risk of material misstatements of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities and each major fund of the Village of Sherman, Illinois, as of April 30, 2015, and the respective changes in financial position and, where applicable, cash flows, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 13 of the financial statements, the Village has restated the beginning net position as of May 1, 2014 to correct an understatement of accounts receivable. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The Village has not presented a management's discussion and analysis that governmental accounting principles generally accepted in the United States require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### **Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village's basic financial statements. The accompanying financial information listed as supplementary information in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information as listed in the table of contents is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Stuil US

Springfield, Illinois October 27, 2015

**BASIC FINANCIAL STATEMENTS** 

#### VILLAGE OF SHERMAN, ILLINOIS

#### STATEMENT OF NET POSITION

#### April 30, 2015

	Primary Government			
	Governmental	Business-Type		
	Activities	Activities	Total	
ASSETS				
Current Assets:	<b>* *</b> • • • • • • • • • • • • • • • • • • •			
Cash and cash equivalents	\$ 1,859,867	\$ 676,623	\$ 2,536,490	
Investments	123,193	149,201	272,394	
Property tax receivable	1,352,674	-	1,352,674	
Other receivables	200,445	69,527	269,972	
Note receivable	250,000	-	250,000	
Due from (to) other funds	131,687	(131,687)	-	
Prepaid expenses Total current assets	1,072	-	4,682,602	
Total current assets	3,918,938	763,664	4,082,002	
Capital Assets:				
Land	958,000	-	958,000	
Construction in progress	1,485,355	-	1,485,355	
Other capital assets, net of	, ,		, ,	
accumulated depreciation	4,142,581	861,286	5,003,867	
Total capital assets	6,585,936	861,286	7,447,222	
Total assets	10,504,874	1,624,950	12,129,824	
LIABILITIES				
Current Liabilities:				
Accounts payable	264,290	37,264	301,554	
Accrued payroll	16,410	3,990	20,400	
Accrued interest payable	372,206	-	372,206	
Compensated absences payable, current	17,805	5,527	23,332	
Notes payable, current	41,635		41,635	
TIF bonds payable, current	377,840	-	377,840	
Other commitments, current	10,000		10,000	
Total current liabilities	1,100,186	46,781	1,146,967	
Noncurrent Liabilities				
	22.028	7 244	20.272	
Compensated absences payable, noncurrent	23,028	7,244	30,272	
Notes payable, noncurrent	61,857	-	61,857	
TIF bonds payable, noncurrent	2,773,000	-	2,773,000	
TIF notes payable, noncurrent	454,916	-	454,916	
Other commitments, noncurrent	10,000	7,244	10,000	
Total noncurrent liabilities	3,322,801	7,244	3,330,045	
Total liabilities	4,422,987	54,025	4,477,012	
DEFERRED INFLOWS OF RESOURCES				
Deferred revenue - property taxes	1,352,674	-	1,352,674	
Total deferred inflows of resources	1,352,674		1,352,674	
Total liabilities and deferred inflows of resources	5 775 661	54 025	5 020 200	
or resources	5,775,661	54,025	5,829,686	
NET POSITION				
Net investment in capital assets	6,482,444	861,286	7,343,730	
Restricted for maintenance of roadways	230,889	-	230,889	
Restricted for economic development	1,357,564	-	1,357,564	
Restricted for public safety	15,688	-	15,688	
Restricted for debt service	457,662	-	457,662	
Unrestricted	(3,815,034)	709,639	(3,105,395)	
Total net position	\$ 4,729,213	\$ 1,570,925	\$ 6,300,138	

#### VILLAGE OF SHERMAN, ILLINOIS

#### STATEMENT OF ACTIVITIES

#### For the Year Ended April 30, 2015

			Program Revenues								
Functions/Programs	1	• •		•				· · ·		-	rants and butions
Primary government:											
Governmental activities:											
General government	\$	393,446	\$	78,975	\$	-	\$	-			
Public safety		500,384		21,171		-		-			
Streets and public works		457,376		-		128,368		-			
Culture and recreation		6,051		-		-		-			
Economic development		999,559		-		-		-			
Interest on long-term debt		164,536		-		-		-			
Total governmental activities		2,521,352		100,146		128,368		-			
Business-type activities		649,683		609,646							
Total primary government	\$	3,171,035	\$	709,792	\$	128,368	\$	-			
	Car										

#### **General revenues:**

Property taxes Sales and use tax Intergovernmental Investment income Other revenue Total general revenues Change in net position

Net position - beginning

Prior period adjustments

Net position - beginning restated

Net position - ending

	Revenue and Change	
Governmental	Primary Governmen Business-Type	t
Activities	Activities	Total
Activities	Acuvities	
\$ (314,471)	\$ -	\$ (314,471)
(479,213)	-	(479,213)
(329,008)	-	(329,008)
(6,051)	-	(6,051)
(999,559)	-	(999,559)
(164,536)		(164,536)
(2,292,838)	-	(2,292,838)
	(40,037)	(40,037)
(2,292,838)	(40,037)	(2,332,875)
1,398,319	-	1,398,319
570,691	-	570,691
433,026	-	433,026
6,724	529	7,253
25,656		25,656
2,434,416	529	2,434,945
141,578	(39,508)	102,070
4,545,506	1,610,433	6,155,939
42,129	<u> </u>	42,129
4,587,635	1,610,433	6,198,068
\$ 4,729,213	\$ 1,570,925	\$ 6,300,138

#### BALANCE SHEET GOVERNMENTAL FUNDS

April 30, 2015

	General Fund	Tax ncrement Financing Fund	otor Fuel 'ax Fund	Go	Total vernmental Funds
ASSETS					
Cash and cash equivalents	\$ 471,044	\$ 1,170,694	\$ 218,129	\$	1,859,867
Investments	-	123,193	-		123,193
Property tax receivable	58,274	1,294,400	-		1,352,674
Other receivables	177,538	-	22,907		200,445
Note receivable	-	250,000	-		250,000
Due from other funds	131,687	40,507	41		172,235
Prepaid expenses	 1,072	 -	 		1,072
Total assets	\$ 839,615	\$ 2,878,794	\$ 241,077	\$	3,959,486
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES					
Liabilities:					
Accounts payable	\$ 44,263	\$ 209,839	\$ 10,188	\$	264,290
Accrued payroll	14,419	1,991	-		16,410
Due to other funds	 25,548	 15,000	 -		40,548
Total liabilities	 84,230	 226,830	 10,188		321,248
Deferred inflows of resources:					
Unavailable revenue - property taxes	 58,274	 1,294,400	 -		1,352,674
Total deferred inflows of resources	 58,274	 1,294,400	 -		1,352,674
Total liabilities and deferred inflows of resources	 142,504	 1,521,230	 10,188		1,673,922
Fund balances:					
Nonspendable	1,072	-	-		1,072
Restricted					
Maintenance of roadways	-	-	230,889		230,889
Economic development	-	1,357,564	-		1,357,564
Public safety	15,688	-	-		15,688
Debt service	457,662	-	-		457,662
Unrestricted Unassigned	177 600				222 600
Unassigned	 222,689	 -	 -		222,689
Total fund balances	 697,111	 1,357,564	 230,889		2,285,564
Total liabilities, deferred inflows of resources					
and fund balances	\$ 839,615	\$ 2,878,794	\$ 241,077	\$	3,959,486

#### RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES

#### April 30, 2015

Reconciliation to Statement of Net Position	
Fund balance - governmental funds	\$ 2,285,564
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in the governmental activities of \$8,395,226, net of accumulated depreciation of \$1,809,290, are not financial resources, and therefore, are not reported in the funds.	 6,585,936
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.	
Compensated absences payable	(40,833)
Accrued interest payable	(372,206)
Notes payable, current	(41,635)
TIF Bonds payable, current	(377,840)
Other commitments, current	(10,000)
Notes payable, noncurrent	(61,857)
TIF Bonds payable, noncurrent	(2,773,000)
TIF Notes payable, noncurrent	(454,916)
Other commitments, noncurrent	 (10,000)
Total long-term liabilities	 (4,142,287)
Net position of governmental activities	\$ 4,729,213

#### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

#### For the Year Ended April 30, 2015

	General Fund	Tax Increment Financing Fund	Motor Fuel Tax Fund	Total Governmental Funds
REVENUES	<u> </u>			- I unus
Property taxes	\$ 103,453	\$ 1,294,866	\$-	\$ 1,398,319
Sales and use taxes	504,927	65,764	-	570,691
Intergovernmental	433,026	-	128,368	561,394
Licenses and permits	78,975	-	-	78,975
Fines	21,171	-	-	21,171
Investment income	56	6,637	31	6,724
Other revenues	25,656			25,656
Total revenues	1,167,264	1,367,267	128,399	2,662,930
EXPENDITURES				
Current:				
General government	384,261	-	-	384,261
Public safety	462,201	-	-	462,201
Streets and public works	215,298	-	94,138	309,436
Culture and recreation	6,551	-	-	6,551
Economic development	-	694,383	-	694,383
Debt service:				
Principal	46,971	218,871	-	265,842
Interest	3,819	164,538	-	168,357
Capital outlay	17,707	1,433,531		1,451,238
Total expenditures	1,136,808	2,511,323	94,138	3,742,269
EXCESS (DEFICIENCY) OF REVENUES				
OVER EXPENDITURES BEFORE				
OTHER FINANCING SOURCES (USES)	30,456	(1,144,056)	34,261	(1,079,339)
OTHER FINANCING SOURCES (USES)				
Loan proceeds	13,422			13,422
Total other financing sources (uses)	13,422			13,422
Net change in fund balances	43,878	(1,144,056)	34,261	(1,065,917)
Fund balance at beginning of year	653,233	2,464,020	192,099	3,309,352
Prior period adjustment		37,600	4,529	42,129
Fund balance at beginning of year - restated	653,233	2,501,620	196,628	3,351,481

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Year Ended April 30, 2015

Reconciliation to the Statement of Activities:	
Net change in fund balances - total governmental funds	\$ (1,065,917)
Amounts reported for governmental activities in the Statement of Activities are	
different because:	
The issuance of long-term debt (e.g. bonds, loans, leases) provides current financial resources to	
governmental funds, while the repayment of long-term debt consumes the current financial resources	
of governmental funds. Neither transaction, however, has an effect on net position.	
Capital debt obligations principal payments	265,842
Other commitments payments	10,000
Loan proceeds	(13,422)
Some expenses reported in the statement of activities do not require the use of current financial	
resources and, therefore, are not reported as expenditures in governmental funds:	
Change in compensated absences	4,644
Change in accrued interest payable	3,821
Governmental funds report capital outlays as expenditures while governmental activities	
report depreciation expense to allocate those expenditures over the life of the assets:	
Capital asset purchases	1,144,767
Depreciation expense	(208,157)
Change in not position of governmental activities	¢ 1/1 579
Change in net position of governmental activities	\$ 141,578

#### STATEMENT OF NET POSITION PROPRIETARY FUND

# April 30, 2015

	Sewer Fund
Current assets: Cash and cash equivalents Investments	\$ 676,623 149,201
Accounts receivable	69,527
Total current assets	895,351
Noncurrent assets: Treatment facility - net of accumulated depreciation	861,286
Total noncurrent assets	861,286
Total assets	1,756,637
Current liabilities: Accounts payable Accrued payroll Due to General Fund Compensated absences payable - current	37,264 3,990 131,687 5,527
Total current liabilities	178,468
Noncurrent liabilities: Compensated absences payable	7,244
Total noncurrent liabilities	7,244
Total liabilities	185,712
Net position: Net investment in capital assets Unrestricted	861,286 709,639
Total net position	\$ 1,570,925

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUND

	Sewer Fund	
Operating revenues:		
Charges for services	\$	609,646
Operating expenses:		
Salaries		138,573
Engineering		1,008
Professional		2,415
Maintenance and supplies		35,292
Sanitary usage		361,193
Collection fees		18,516
Depreciation		74,571
Miscellaneous		18,115
Total operating expenses		649,683
Operating loss		(40,037)
Nonoperating revenue (expense)		
Investment income		529
Total nonoperating revenue (expense)		529
Change in net position		(39,508)
Total net position, beginning of year		1,610,433
Total net position, end of year	\$	1,570,925

# For the Year Ended April 30, 2015

#### STATEMENT OF CASH FLOWS PROPRIETARY FUND

#### For the Year Ended April 30, 2015

	Sewer Fund
CASH FLOWS FROM OPERATING ACTIVITIES:	 
Cash received from customers	\$ 626,252
Cash paid to suppliers	(431,292)
Cash paid to employees	 (137,170)
Net cash from operating activities	 57,790
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	
Payments to interfund accounts	(642,857)
Proceeds from interfund accounts	 642,857
Net cash from noncapital financing activities	 -
CASH FLOWS FROM INVESTING ACTIVITIES:	
Purchase of investments	(149,201)
Proceeds on sale and maturities of investments	149,189
Interest received	 529
Net cash from investing activities	 517
Net decrease in cash and cash equivalents	58,307
Cash and cash equivalents, beginning of year	 618,316
Cash and cash equivalents, end of year	\$ 676,623
Reconciliation of operating income (loss) to net cash	
from operating activities:	
Operating income (loss)	\$ (40,037)
Adjustments to reconcile income (loss) to net cash from	
operating activities:	
Depreciation expense	74,571
Increase in accounts receivable	16,606
Increase in accounts payable	5,247
Increase in accrued payroll	728
Decrease in compensated absences payable	675
Net cash from operating activities	\$ 57,790

# STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES FIDUCIARY FUND

	 Agency Fund
ASSETS	
Cash and cash equivalents Property tax receivable	\$ 108,645 125,903
Total assets	\$ 234,548
LIABILITIES	
Due to bondholders	 234,548
Total liabilities	\$ 234,548

April 30, 2015

# VILLAGE OF SHERMAN, ILLINOIS

#### NOTES TO FINANCIAL STATEMENTS

#### April 30, 2015

#### 1. SUMMARY OF ACCOUNTING POLICIES

The basic financial statements of the Village of Sherman, Illinois have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to government units (hereinafter referred to as generally accepted accounting principles (GAAP)). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Village's accounting policies are described below.

#### A. <u>Reporting Entity</u>

The Village of Sherman, Illinois operates under a President-Trustee form of government. All significant activities and organizations on which the Village exercises oversight responsibility have been included in the Village's financial statements for the year ended April 30, 2015.

In evaluating how to define the reporting entity, management has considered all potential component units. The decision to include a component unit in the reporting entity is based upon the significance of its operational or financial relationship with the primary government.

The Village has determined that no other outside entity meets the above criteria and, therefore, no other entity has been included as a component unit in the Village's financial statements.

#### B. Government-wide and Fund Financial Statements

The Statement of Net Position and Statement of Activities display information on all of the non-fiduciary activities of the primary government. As a general rule, the effect of material interfund activity has been eliminated from these statements. Exceptions to this general rule are administrative charges between the Village's General Fund and the Sewer Fund. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

#### B. <u>Government-wide and Fund Financial Statements</u> (Continued)

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment, (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

Fund financial statements of the Village are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitutes its assets, deferred outflow of resources, liabilities, deferred inflows of resources, fund equity, revenues, and expenditures/expenses. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

#### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are intended to finance. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. In determining when to recognize intergovernmental revenue (grants and shared revenue), the legal and contractual requirements of the individual programs are used as guidance. There are, however, essentially two bases for revenue recognition. In one, monies are virtually unrestricted as to the purpose of expenditure and are nearly irrevocable; therefore, these amounts are recognized as revenue at the time of their receipt or earlier if they meet the criteria of availability. In the other, monies must be expended on the specific purpose or project before any amounts will be paid to the Village; therefore, revenue is recognized based upon the expenditure recorded.

# C. <u>Measurement Focus, Basis of Accounting and Financial Statement Presentation</u> (Continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period, or soon enough thereafter to pay current liabilities. The Village considers revenues to be available if they are collected within 60 days of the end of the current fiscal period, except for sales taxes collected within 90 days. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims judgments, are recorded only when payment is due.

Property taxes, sales taxes, licenses and permits, charges for services, fines and forfeits, miscellaneous revenue, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Personal property replacement taxes are considered to be measurable when they have been collected and allocated by the state and are recognized as revenue at that time. All other revenue items are considered to be measurable only when cash is received by the Village.

An emphasis is placed on major funds within the government. A fund is considered major if it is the primary operating fund of the Village or meets the following criteria:

- a. Total assets, deferred outflow of resources, liabilities, deferred inflow of resources, revenues, or expenditures/expenses of that individual governmental fund or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
- b. Total assets, deferred outflow of resources, liabilities, deferred inflow of resources, revenues, or expenditures/expenses of that individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

The Village reports the following major governmental funds:

*The General Fund* is the general operating fund of the Village and is used to account for all financial resources except those accounted for in another fund.

C. <u>Measurement Focus, Basis of Accounting and Financial Statement Presentation</u> (Continued)

*The Tax Increment Financing Fund* is used to account for the activities relating to the Tax Increment Financing Districts.

*The Motor Fuel Tax Fund* is used to account for motor fuel taxes received and the use of those funds for certain projects.

The Village reports the following major proprietary fund:

*The Sewer Fund* is used to account for the revenues and expenses related to operating and maintaining the Village's sewer operations.

Additionally, the Village reports the following fund types:

Fiduciary Funds are used to account for assets held by the Village in a trustee capacity or as an agent for individuals, other governments, or other funds. These include the following fund type: Agency Funds. The Agency Fund is used to account for special deposits for which the Village acts as an agent for all special deposit activity.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary fund's principal ongoing operations. The principal operating revenues of the sewer enterprise fund are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

D. Cash and Cash Equivalents

For the purpose of financial reporting, "cash and cash equivalents" includes all demand and savings accounts and certificates of deposit or short-term investments purchased with an original maturity of three months or less.

#### E. <u>Notes Receivable</u>

The notes receivable balance is an advancement of TIF surplus distribution funds to be repaid within ninety days of the entity receiving the TIF surplus distribution from Sangamon County. The TIF surplus distribution was made in January 2015, but the advancement was not repaid to the Village as of April 30, 2015.

#### F. <u>Prepaid Expenses</u>

Payments to vendors for services that will benefit periods beyond the date of this report are recorded as prepaid expenses and are accounted for using the consumption method.

#### G. <u>Capital Assets</u>

Capital assets are not capitalized in the governmental funds used to acquire or construct them. Instead, capital acquisition and construction are reflected as expenditures in governmental funds. Capital assets are reported in the applicable governmental or business-type activities column in the government-wide financial statements. All capital assets are valued at historical cost or estimated historical cost if actual is unavailable. Donated capital assets are valued at their estimated fair market value on the date received. Estimated historical cost was used to value the majority of the assets acquired prior to May 1, 2004. Prior to May 1, 2004, governmental funds' infrastructure assets were not capitalized. Infrastructure assets acquired since May 1, 2004, are recorded at cost.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets, as applicable.

Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. The range of estimated useful lives by type of asset is as follows:

Buildings	40 years
Vehicles	5 years
Equipment	5-10 years
Computers	5 years
Infrastructure	40 years
Sewer plant treatment facilities	40 years

The minimum capitalization amount for buildings is \$100,000, for vehicles is \$15,000, for equipment is \$5,000, for computers is \$2,500, and for infrastructure is \$1,000,000.

#### H. Long-Term Debt

In the government-wide financial statements and proprietary fund in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed in the year of issuance.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

I. <u>Equity Classification</u>

# Government-wide Statements

Equity is classified as net position and displayed in three components:

- a. Net investment in capital assets Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets.
- Restricted net position Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (2) law through constitutional provisions or enabling legislation. None of the restricted net position result from enabling legislation adopted by the Village.
- c. Unrestricted net position All other net positions that do not meet the definition of "restricted" or "net investment in capital assets."

#### I. <u>Equity Classification</u> (Continued)

#### Fund Financial Statements

In the fund financial statements, governmental funds report nonspendable fund balance for amounts that are either not in spendable form or legally or contractually required to be maintained intact. Restrictions of fund balance are reported for amounts constrained by legal restrictions from outside parties for use for specific purposes or externally imposed by outside entities. None of the restricted fund balance result from enabling legislation adopted by the Village. Committed fund balance is constrained by formal actions of the Village's Board, which is considered the Village's highest level of decision making authority. Formal actions include ordinances approved by the Board. Assigned fund balance represents amounts constrained by the Village's intent to use them for a specific purpose, but that are neither restricted nor committed. Any residual fund balance in the General Fund, including any fund balance targets and any deficit fund balance of any other governmental fund is reported as unassigned.

The Village's flow of funds assumptions prescribes that the funds with the highest level of constraint are expended first. If restricted or unrestricted funds are available for spending, the restricted funds are spent first. Additionally, if different levels of unrestricted funds are available for spending the Village considers committed funds to be expended first followed by assigned and then unassigned funds.

The Village has not established fund balance reserve policies for their governmental funds.

#### J. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time.

#### K. <u>Use of Estimates</u>

Management of the Village has made certain estimates and assumptions that affect the reported amounts of assets, deferred outflow of resources, liabilities, and deferred inflow of resources and contingent assets, deferred outflow of resources, liabilities, and deferred inflow of resources at the date of the financial statements and the reported amounts of revenue and expenditures/expenses during the period. Actual results could differ from those estimates.

#### L. Investments

Investments are stated at fair value based on quoted market prices at April 30, 2015.

#### M. <u>Compensated Absences</u>

Vested or accumulated vacation leave is accrued when incurred by the Village in the government-wide and proprietary fund financial statements. Vested or accumulated vacation leave of the proprietary fund is recorded as an expense and liability of that fund as the benefits accrued to employees. A liability in the governmental funds is reported only if the benefit has matured.

Full-time permanent employees are granted vacation benefits in varying amounts to specified maximums depending on tenure with the Village. Employees are allowed to accumulate two years vacation time. Employees are entitled to all accrued vacation leave upon termination. Sick leave also accrues to full-time employees; however, unused sick leave is not payable upon termination of employment.

# 2. CASH AND CASH EQUIVALENTS

The Village's Board of Trustees have adopted an investment policy to invest in investments allowed by the Illinois Compiled Statutes (ILCS) which authorize the Village to make deposits/investments in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. Agencies, insured credit union shares, money market mutual funds with portfolios of securities issued or guaranteed by the United States or agreement to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services, and the Illinois Funds.

# 2. CASH AND CASH EQUIVALENTS (Continued)

It is the policy of the Village to invest public funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the Village and conforming to all state and local statutes governing the investment of public funds. The primary objectives of the policy, in order of priority are; conformance with legal requirements, protection of investment, liquidity, and attainment of market rates of return.

# A. Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the Village's deposits may not be returned to it. To guard against credit risk for deposits with financial institutions the Village's investment policy requires all deposits with financial institutions in excess of federal depository insurance to be collateralized with collateral held at an independent third party institution in the name of the Village evidenced by a written agreement. As of April 30, 2015, the Village's bank balances of deposits held at various institutions which were exposed to custodial credit risk included \$11,918 of uninsured and uncollateralized accounts and \$404,380 in accounts held at an independent third party institution but not held in the Village's name.

#### B. Investments

The Illinois Funds is an external investment pool managed by the State of Illinois, Office of the Treasurer, which allows governments within the State to pool their funds for investment purposes. Illinois Funds is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in Illinois Funds are valued at Illinois Fund's share price, the price for which the investment could be sold. The Illinois Funds Money Market and Prime Fund are rated AAAm by Standard and Poor's.

Interest rate risk is the risk that the market value of securities in the portfolio will fall due to changes in the market interest rates. The Village's policy limits the investments to securities maturing less than one year from the date of purchase. The reserve funds of the Village may be invested in securities exceeding one year if the maturity of such investments coincide with the expected use of the funds.

# 2. CASH AND CASH EQUIVALENTS (Continued)

#### B. Investments (Continued)

The Village limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity by primarily investing in Illinois Funds and certificate of deposits.

For an investment, custodial risk is the risk that, in the event of the failure of the counterparty, the Village will not be able to recover the value of its investments that are in the possession of an outside party. The Village limits its exposure to custodial credit risk by utilizing independent, third party institutions, selected by the Village, to act as custodian for its securities and collateral.

Concentration of credit risk – The Village places no limit on the amount the Village may invest in any one issuer. The Village's investments are in the Illinois Funds and certificate of deposits.

# 3. PROPERTY TAX CALENDAR

Property tax levy ordinance must be filed in Sangamon County by the last Tuesday in December on the assessed valuation as of January 1. The 2014 tax levy becomes an enforceable lien against the property on January 1, 2014. These taxes are collected by the County Collector and are submitted to the County Treasurer, who remits to the Government units their respective share of the collections. Since the 2014 levy will be collected in fiscal year 2016 and is intended to finance the 2016 fiscal year, the levy has been recorded as a receivable and deferred inflow of resources.

Taxes levied in one year become due and payable in two installments during the following year. The Sangamon County installments are due June 1 and September 1.

#### 4. **RECEIVABLES**

The following receivables are included in other receivables on the statement of net position at April 30, 2015:

Income tax receivable	\$	66,937
Sales and use tax receivable		102,296
Video gaming tax receivable		5,269
Fines receivable		3,036
Motor fuel tax allotment receivable		9,647
Grant receivable		13,260
Total Governmental activities		200,445
Sewer accounts receivable		69,527
Total primary government	<u>\$</u>	269,972

# 5. CAPITAL ASSETS

# A. Governmental Activities

Capital asset activity for the year ending April 30, 2015 consists of the following:

	Balance May 1, 2014	Additions	Deletions	Balance April 30, 2015
Capital assets not	•			•
being depreciated				
Land	\$ 958,000	\$ -	\$ -	\$ 958,000
Construction in progress	s <u>367,000</u>	1,118,355		1,485,355
	1,325,000	1,118,355		2,443,355
Other capital assets				
Buildings	750,502	-	-	750,502
Vehicles	571,838	-	-	571,838
Equipment	560,570	26,412	-	586,982
Computers	16,476	-	-	16,476
Infrastructure	4,026,073			4,026,073
Total capital assets				
being depreciated	5,925,459	26,412		5,951,871
Less accumulated				
depreciation for:				
Buildings	204,514	18,763	-	223,277
Vehicles	389,543	56,709	-	446,252
Equipment	401,936	32,033	-	433,969
Computers	15,475	-	-	15,475
Infrastructure	589,665	100,652		690,317
Total accumulated				
depreciation	1,601,133	208,157		1,809,290
Total capital assets be	eing			
depreciated, net	4,324,326	(181,745)		4,142,581
Total capital assets,				
net of accumulated				
depreciation	<u>\$ 5,649,326</u>	<u>\$ 936,610</u>	<u>\$ -</u>	<u>\$ 6,585,936</u>

# 5. CAPITAL ASSETS (Continued)

# B. Business-type Activities

Capital asset activity for the year ending April 30, 2015 consists of the following:

	M	Balance ay 1, 2014	A	Additions		ditions Deletions		Balance 11 30, 2015
Sewer plant treatment								
facility	\$	2,359,500	\$	-	\$	-	\$	2,359,500
Vehicle		89,793		-		-		89,793
Equipment		13,399				_		13,399
Total capital assets		2,462,692						2,462,692
Less accumulated depreciation for: Sewer plant treatment								
facility		1,486,279		58,988		_		1,545,267
Vehicle		31,859		14,658		-		46,517
Equipment		8,697		925		-		9,622
Total accumulated depreciation		1,526,835		74,571		_		1,601,406
Total capital assets, net of accumulated depreciation	<u>\$</u>	932,857	<u>\$</u>	<u>(74,571</u> )	<u>\$</u>		<u>\$</u>	861,286

Depreciation expense was charged to functions as follows in the Statement of Activities:

Governmental activities:		
General government	\$	19,630
Public safety		44,591
Streets and public works		131,169
Culture and recreation		12,767
Total depreciation expense – governmental activities	<u>\$</u>	208,157
Business-type activities:		
Sewer		74,571
Total depreciation expense – business-type activities	\$	74,571

#### 6. **RISK MANAGEMENT ASSOCIATION**

The Village is exposed to various risks of loss including, but not limited to, general liability, property casualty, workers compensation and public official liability. To limit exposure to these risks, the Village participates in the Illinois Municipal League Risk Management Association (IMLRMA). The Village pays an annual premium to IMLRMA for its coverage. Settled claims have not exceeded the coverage in any of the past three fiscal years. The Village's policy is to record any related expenditures in the year in which they are notified and pay the assessment. The Village is not aware of any additional assessments owed as of April 30, 2015.

Employee life and health risks are insured through the purchase of a commercial insurance plan.

#### 7. DEFERRED COMPENSATION PLAN

The Village offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to full time employees, permits them to defer a portion of their salary until future years. The Village also elected to make a matching contribution up to 4% of an employee's annual salary. An employee is eligible to participate when hired and is vested 100% immediately. The amounts deferred and earnings thereon, are not available to employees until termination, retirement, death, or unforeseeable emergency. During the year the Village contributed \$19,103 for matching contributions.

Contributions are administered by a third-party agent and the assets and income thereon are held in trust for the exclusive benefit of participants and their beneficiaries.

#### 8. LONG TERM DEBT

#### **Governmental Activities**

#### Notes Payable

In 2012 the Village entered into an agreement with a financial institution to finance the purchase of a police vehicle. The Village borrowed \$27,560 at an interest rate of 1.49% to be paid in monthly payments of \$477 beginning March 6, 2013 with a final payment due February 6, 2018. The principal balance as of April 30, 2015 was \$15,880.

In 2012, the Village entered into an agreement with a financial institution to finance park improvements. The Village borrowed \$96,016 at an interest rate of 4.0% to be paid in monthly payments of \$1,771 beginning February 9, 2012 with a final payment due January 9, 2017. The principal balance as of April 30, 2015 was \$35,896.

<u>Governmental Activities</u> – Continued

#### Notes Payable - Continued

In 2014 the Village entered into an agreement with a financial institution to finance the purchase of a police vehicle. The Village borrowed \$23,000 at an interest rate of 1.99% to be paid in monthly payments of \$403 beginning November 28, 2013 with a final payment due October 28, 2018. The principal balance as of April 30, 2015 was \$16,338.

In 2014 the Village entered into an agreement with a financial institution to finance the purchase of a vehicle for street and public works. The Village borrowed \$35,000 at an interest rate of 1.99% to be paid in monthly payments of \$613 beginning November 29, 2013 with a final payment due October 29, 2018. The principal balance as of April 30, 2015 was \$24,859.

In 2015 the Village entered into an agreement with a financial institution to finance the purchase of a mower for street and public works. The Village borrowed \$13,422 at an interest rate of 2.50% to be paid in monthly payments of \$387.60 beginning September 26, 2014 with a final payment due August 26, 2017. The principal balance as of April 30, 2015 was \$10,519

The assets and related obligations of the notes payable are accounted for as governmental activities. Future principal and interest payments on the notes payable are as follows:

Years ending April 30,	P	rincipal	I	nterest	Total		
2016	\$	41,635	\$	2,187	\$	43,822	
2017		37,580		959		38,539	
2018		18,218		290		18,508	
2019		6,059		35		6,094	
Total	<u>\$</u>	103,492	<u>\$</u>	3,471	<u>\$</u>	106,963	

#### Tax Increment Financing Payable Bonds

The tax increment financing bonds are a limited obligation of the tax increment financing district of the Village payable solely and only from collections of incremental taxes from each specific "Project Increment Area" are deemed to be "Pledged Taxes," irrevocable until the obligations are discharged. These bonds do not constitute a general obligation of the Village. However, the bonds payable are required to be reported on the Village's financial statements.

#### Governmental Activities - Continued

#### Tax Increment Revenue Bonds, Series 1991

The Village issued \$147,840 Tax Increment Revenue Bonds, Series 1991 in 1992 for the purpose of infrastructure improvements in the Roadway Redevelopment Project Area. The Village pays debt service expenditures from tax incremental revenue generated by specific property. The full principal amount matured in fiscal year 2010, however the bond has not been paid as of the fiscal year ending April 30, 2015. This obligation remains in effect until the expiration of the Original TIF in December 2021 or for so long as the bonds remain outstanding and payable, whichever is sooner.

Years ending April 30,	Principal		I	nterest	Total		
2016	<u>\$</u>	147,840	\$	322,500	<u>\$</u>	470,340	
Total	\$	147,840	\$	322,500	<u>\$</u>	470,340	

#### Tax Increment Revenue Bonds, Series 2004

The Village issued \$1,650,000 Tax Increment Revenue Bonds, Series 2004A and Series 2004B for the purpose of paying a portion of redevelopment project costs. The Village pays debt service expenditures from incremental property taxes collected within the Tax Increment Financing District. During fiscal year 2011 the bond holders amended the bond ordinance to extend the maturity schedule. The amended maturity schedule includes principal payments ranging from \$117,000 to \$186,000 and are due each January 1 from 2012 through 2022. Interest is 6.0% and interest payments are due semi-annually in January and July. The annual debt service requirements are as follows:

Years ending April 30,	<u> </u>	Principal		nterest	Total		
2016	\$	130,000	\$	65,880	\$	195,880	
2017		138,000		58,080		196,080	
2018		148,000		49,800		197,800	
2019		156,000		40,920		196,920	
2020		165,000		31,560		196,560	
2021-2022		361,000		32,820		393,820	
Total	<u>\$</u>	<u>1,098,000</u>	<u>\$</u>	279,060	<u>\$</u>	1,377,060	

#### Governmental Activities - Continued

#### Tax Increment Revenue Bonds, Series 2011

The Village issued \$2,000,000 Tax Increment Revenue Bonds, Series 2011 for the purpose of paying a portion of redevelopment project costs. The Village pays debt service expenditures from incremental property taxes collected within the Tax Increment Financing District. Principal payments range from \$95,000 to \$262,000 and are due each January 1 from 2015 through 2024. Interest is 4.50% and interest payments are due annually in January beginning in fiscal year 2012. The annual debt service requirements are as follows:

Years ending April 30,	H	Principal		Interest	Total		
2016	\$	100,000	\$	85,725	\$	185,725	
2017		192,000		81,225		273,225	
2018		201,000		72,585		273,585	
2019		210,000		63,540		273,540	
2020		220,000		54,090		274,090	
2021-2025		982,000		112,950		1,094,950	
Total	\$	1,905,000	\$	470,115	\$	2,375,115	

#### Tax Increment Financing Note Payable

Certain bond payments of the Village were paid by a developer of the Route 66 TIF District. According to the development agreement all payments made by the developer for principal and interest on TIF bonds due to a shortfall in the Tax Increment Allocation Fund shall be repaid by the Village from tax increment financing proceeds. This obligation remains in effect until the expiration of the Route 66 TIF District in October 2022 or for so long as eligible project costs due to the developer under the development agreement remain outstanding and payable, whichever is sconer. Therefore, no set debt service schedule is available. The total note payable balance to the developer as of April 30, 2015 is \$454,916.

#### Changes in Long-Term Liabilities

During the fiscal year the activity relating to governmental long-term liabilities is as follows:

	Balances					Balances	D	ue Within
	 May 1	Additions Reductions		April 30		<u>(</u>	Dne Year	
Governmental activities:								
TIF bonds	\$ 3,368,840	\$	-	\$ 218,000	\$	3,150,840	\$	377,840
TIF note payable	454,916		-	-		454,916		-
Notes payable	137,912		13,422	47,842		103,492		41,635
Other commitments	30,000		-	10,000		20,000		10,000
Compensated absences payable	 45,477		30,574	35,218		40,833		17,805
Governmental activity –								
long-term liabilities	\$ 4,037,145	\$	43,996	\$ 311,060	\$	3,770,081	\$	447,280
Business-type activities:								
Compensated absences payable	\$ 12,096	\$	7,942	\$ 7,267	\$	12,771	\$	5,527
Business-type activity								
long-term liabilities	\$ 12,096	\$	7,942	\$ 7,267	\$	12,771	\$	5,527

# 9. DEBT WITHOUT GOVERNMENT COMMITMENT

Special Service Area Bonds, Series 2001

The Village issued \$1,000,000 Special Service Area Bonds, Unlimited Ad Valorem Tax Bonds, Series 2001 for the purpose of infrastructure improvements at the Route 66 Crossing at Sherman development. The Village is not obligated for repayment. Village residents located in the special service area are obligated to pay the special tax along with their standard County property tax bill. Therefore, the Village does not report any liability in its financial statements. Principal payments range from \$55,902 to \$117,655 annually with a final payment due October 1, 2015. The outstanding principal balance as of April 30, 2015 was \$227,633.

## **10. INTERFUND BALANCES**

Interfund receivable and payable balances at April 30, 2015 consist of:

	Interfund Receivables		erfund vables
General Fund:			
TIF Fund	\$ -	\$	25,507
Motor Fuel Tax	-		41
Sewer	131,687		_
	131,687		<u>25,548</u>
TIF Fund:			
General Fund	25,507		-
TIF Fund	15,000		15,000
	40,507		15,000
Motor Fuel Tax:			
General Fund	41		
Sewer Fund:			
General Fund		1	<u>31,687</u>
Total interfund receivables/payables	<u>\$ 172,235</u>	<u>\$ 1</u>	72,235

The purpose of significant due from/to other funds is as follows:

- \$25,507 due from the General Fund to the TIF Fund. The balance consists of Tax Increment Financing District property and sales taxes received in the General Fund, but not yet paid at April 30, 2015.
- \$131,687 due from the Sewer Fund to the General Fund. The balance consists of salary expenditures paid by the General Fund and the Sewer Fund's portion of the general obligation debt service payments paid by the General Fund, but not yet repaid by the Sewer Fund at April 30, 2015.
- \$15,000 due from the Route 66 TIF to the Original TIF District. The balance consists of administrative expenses paid by the Original TIF Fund, but not yet repaid by the Route 66 TIF Fund. The Village expects the obligation will be liquidated within one year.

## **11. OTHER COMMITMENTS**

The Village has entered into an agreement with a private organization to encourage economic development in the Village. The agreement provides for a payment of \$25,000 in November 2010 and annual payments of \$10,000 from November 2011 through November 2016. This is a total commitment of \$85,000 of which the balance at April 30, 2015 is \$20,000.

The Village has two construction contract commitments relating to TIF projects. The total outstanding construction commitments of the Village as of April 30, 2015 are \$620,620.

## 12. DEVELOPMENT ASSISTANCE

The Village has entered into agreements with private organizations to encourage economic development in the Village. One agreement provides for rebating 50% of the sales tax generated by the organization. The agreement expires upon the earliest of (1) the payment of the \$435,000 to the organization, or (2) December 31, 2021. Rebates of \$144,332 have been paid to the organization as of April 30, 2015. One agreement provides for rebating 75% of the incremental property taxes generated by the organization. The agreement expires upon the earliest of (1) the payment of \$190,500 to the organization, or (2) December 31, 2022. A rebate of \$24,855 was paid to the organization as of April 30, 2015. One agreement provides for rebating 50% of the incremental property taxes generated by the organization. No payments have been made as of April 30, 2015. The agreement also provides for the designation of a business district with a 1% Business District Retailers' Occupation Tax, 1% Business District Service Occupation Tax, and a 1% Hotel Operators' Occupation Tax to be used to reimburse the developer. The business district has not been designated and the taxes have not been imposed as of April 30, 2015.

## **13. PRIOR PERIOD ADJUSTMENT**

The Village has restated beginning net position as of May 1, 2014 to correct an understatement of accounts receivable.

	М					Governmental Activities
Net position, May 1, (as previously reported)	\$	192,099	\$	2,464,020	\$	4,545,506
Restated for a) Understated accounts receivable		4,529		37,600		42,129
Net position, May 1 (as restated)	\$	196,628	\$	2,501,620	\$	4,587,635

**REQUIRED SUPPLEMENTARY INFORMATION** 

#### GENERAL FUND

#### BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS

	Original Budget	Final Budget	Actual	Variance Over/ (Under)	
REVENUES					
Property taxes	\$ 55,525	\$ 55,525	\$ 60,068	\$ 4,543	
Road and bridge taxes	44,700	44,700	43,386	(1,314)	
Sales and use taxes	507,800	507,800	501,128	(6,672)	
Personal property replacement taxes	360	360	354	(6)	
Income taxes	405,674	405,674	402,793	(2,881)	
Video gaming tax	15,000	15,000	21,169	6,169	
Franchise fees	46,000	46,000	46,785	785	
Licenses	10,600	10,600	16,200	5,600	
Building permits	32,000	32,000	15,990	(16,010)	
Fines	30,500	30,500	18,135	(12,365)	
Charges for services	9,984	9,984	9,984	-	
Investment income	100	100	56	(44)	
Miscellaneous	20,000	20,000	15,672	(4,328)	
Total revenues	1,178,243	1,178,243	1,151,720	(26,523)	
EXPENDITURES					
General government					
Finance:					
Insurance	57,500	57,500	46,166	(11,334)	
Auditing	6,875	6,875	5,635	(1,240)	
Finance total	64,375	64,375	51,801	(12,574)	
Legal:					
Attorney	46,250	46,250	81,219	34,969	
Legal total	46,250	46,250	81,219	34,969	
Village clerk:					
Salary	10,000	10,000	8,030	(1,970)	
Payroll expenditures	1,540	1,540	1,395	(145)	
Dues and membership	875	875	155	(720)	
Village clerk total	12,415	12,415	9,580	(2,835)	
-	<u>_</u>		<u> </u>	(Continued)	

## GENERAL FUND

#### BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS

	Original Budget	0		Variance Over/ (Under)
Village Hall:				
Salaries	\$ 97,375	\$ 97,375	\$ 78,908	\$ (18,467)
Payroll expenditures	8,987	8,987	6,924	(2,063)
Telecommunications	6,250	6,250	4,712	(1,538)
Office equipment	1,250	1,250	-	(1,250)
Supplies/labor	3,000	3,000	2,584	(416)
Printing	3,000	3,000	2,214	(786)
Postage	975	975	833	(142)
Training	5,000	5,000	2,269	(2,731)
Dues and membership	8,375	8,375	10,053	1,678
Utilities	15,000	15,000	8,943	(6,057)
Miscellaneous	125	125	401	276
Building maintenance	3,625	3,625	2,939	(686)
Recycling program	720	720	576	(144)
Community events	15,000	15,000	12,089	(2,911)
Village hall total	168,682	168,682	133,445	(35,237)
Contingency				
Contingency	657,339	657,339	140,543	(516,796)
Contingency total	657,339	657,339	140,543	(516,796)
General government total	949,061	949,061	416,588	(532,473)
Public Safety:				
Public health and safety:				
Salaries	3,375	3,375	2,700	(675)
Payroll expenditures	281	281	207	(74)
Animal control	250	250	2,710	2,460
ESDA	2,500	2,500	2,010	(490)
IEPA	1,250	1,250	-	(1,250)
Electronic alert system	500	500	9	(491)
Equipment management	313	313	3	(310)
Miscellaneous	125	125	-	(125)
Public health safety total	8,594	8,594	7,639	(955)
-				(Continued)

#### GENERAL FUND

#### BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS

	Original Budget	Final Budget	Actual	Variance Over/ (Under)
Police:				
Salaries	\$ 435,000	\$ 435,000	\$ 323,559	\$ (111,441)
Payroll expenditures	96,875	96,875	68,882	(27,993)
Telecommunications	22,500	22,500	19,218	(3,282)
Gasoline	35,000	35,000	18,740	(16,260)
Equipment maintenance	10,000	10,000	9,540	(460)
Building maintenance	1,500	1,500	522	(978)
Training	5,625	5,625	3,904	(1,721)
Ammunition	5,000	5,000	-	(5,000)
Uniforms	5,625	5,625	2,999	(2,626)
Neighborhood watch	1,250	1,250	754	(496)
Teen court	1,250	1,250	2,000	750
Supplies	9,375	9,375	5,277	(4,098)
Utilities	7,500	7,500	3,763	(3,737)
Police total	636,500	636,500	459,158	(177,342)
Total public safety	645,094	645,094	466,797	(178,297)
Streets and Public Works				
Streets and alleys:				
Salaries	135,625	135,625	100,160	(35,465)
Payroll expenditures	26,750	26,750	21,399	(5,351)
Gas and oil	13,250	13,250	7,504	(5,746)
Diesel fuel	4,500	4,500	2,455	(2,045)
Street maintenance	43,750	43,750	36	(43,714)
Equipment maintenance and repair	10,000	10,000	8,067	(1,933)
Telephone	4,250	4,250	3,677	(573)
Equipment storage	1,750	1,750	1,050	(700)
Miscellaneous/supplies	6,250	6,250	3,538	(2,712)
Clean-up day	4,125	4,125	3,450	(675)
Streets and alleys total	250,250	250,250	151,336	(98,914)
Engineering:				
Engineer	68,750	68,750	53,522	(15,228)
Engineering total	68,750	68,750	53,522	(15,228)
Streets and Public Works total	319,000	319,000	204,858	(114,142) (Continued)

#### GENERAL FUND

#### BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS

#### For the Year Ended April 30, 2015

	Original Budget	Final Budget	Actual	Variance Over/ (Under)
Culture and Recreation				
Parks and recreation:				
Gas and oil	\$ 125	\$ 125	\$ -	\$ (125)
Diesel fuel	3,125	3,125	2,098	(1,027)
Fertilizer	156	156	438	282
Equipment supplies	750	750	549	(201)
Park improvements	1,813	1,813	2,989	1,176
Parks and recreation total	5,969	5,969	6,074	105
Culture and recreation total	5,969	5,969	6,074	105
Debt Service				
Debt Service:				
Capital lease principal	59,276	59,276	46,971	(12,305)
Capital lease interest			3,819	3,819
Debt service total	59,276	59,276	50,790	(8,486)
Capital outlay				
Police	31,250	31,250	-	(31,250)
Streets and alleys	20,000	20,000	16,132	(3,868)
Parks and recreation	12,500	12,500	1,896	(10,604)
Village Hall	8,944	8,944		(8,944)
Capital outlay total	72,694	72,694	18,028	(54,666)
Total expenditures paid	2,051,094	2,051,094	1,163,135	(887,959)
EXCESS (DEFICIENCY) OF REVENUE OVER EXPENDITURES BEFORE OTHER FINANCING SOURCES (USES)		(872,851)	(11,415)	861,436
OTHER FINANCING SOURCES (USES)				
Loan proceeds			13,422	13,422
Total other financing sources (uses)			13,422	13,422
NET CHANGE IN FUND BALANCE	\$ (872,851)	\$ (872,851)	2,007	\$ 874,858
RECONCILIATION TO MODIFIED ACCR BASIS - NET CHANGE RESULTING FRO RECORDING ACCOUNTS RECEIVABLE PAYABLE, AND OTHER ACCRUED ITER	<b>M</b> 2,		41,871	
FUND BALANCE, BEGINNING OF YEAR			653,233	
FUND BALANCE, END OF YEAR			\$ 697,111	
			<u> </u>	(Concluded)

See accompanying Independent Auditor's Report.

#### TAX INCREMENT FINANCING FUND

#### BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS

	Original Budget	Final Budget	Actual	Variance Over/ (Under)
REVENUES				
Property taxes	\$ 1,196,100	\$ 1,196,100	\$ 1,294,866	\$ 98,766
Investment income	5,600	5,600	6,637	1,037
Sales tax	55,000	55,000	65,764	10,764
Miscellaneous	-	-	37,600	37,600
Total revenues	1,256,700	1,256,700	1,404,867	148,167
EXPENDITURES				
Economic Development:				
Salaries	66,800	66,800	67,051	251
Attorney fees	10,000	10,000	5,740	(4,260)
Administration	10,000	10,000	5,700	(4,300)
Engineering	101,000	101,000	270,772	169,772
Contractual agreements	-	-	372,994	372,994
Surplus distribution	-	-	492,582	492,582
Debt Service:				
Principal	112,900	112,900	218,871	105,971
Interest	163,260	163,260	164,538	1,278
Capital Outlay	2,143,748	2,143,748	1,107,157	(1,036,591)
Total expenditures	2,607,708	2,607,708	2,705,405	97,697
NET CHANGE IN FUND BALANCE	\$ (1,351,008)	\$ (1,351,008)	(1,300,538)	\$ 50,470
RECONCILIATION TO MODIFIED ACCRUAL BASIS - NET CHANGE RESULTING FROM RECORDING ACCOUNTS RECEIVABLE,				
PAYABLE, AND OTHER ACCRUED ITEMS			194,082	
FUND BALANCE, BEGINNING OF YEAR			2,464,020	
Prior period adjustment			37,600	
FUND BALANCE, BEGINNING OF YEAR - REST	ATED		2,501,620	
FUND BALANCE, END OF YEAR			\$ 1,357,564	

#### MOTOR FUEL TAX FUND

#### BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS

	Original Budget		Final Budget		Actual		Variance Over/ (Under)	
REVENUES								
Motor fuel tax	\$	109,483	\$	109,483	\$	125,062	\$	15,579
Investment income		50		50		31		(19)
Total revenues		109,533		109,533		125,093		15,560
EXPENDITURES								
Streets and Public Works:								
Snow removal, patching, mowing		3,125		3,125		25		(3,100)
Highway maintenance program		21,250		21,250		20,024		(1,226)
Miscellaneous projects		10,125		10,125		8,976		(1,149)
Street lighting		93,750		93,750		55,449		(38,301)
Signal maintenance		8,125		8,125		6,888		(1,237)
Total expenditures		136,375		136,375		91,362		(45,013)
NET CHANGE IN FUND BALANCE	\$	(26,842)	\$	(26,842)		33,731	\$	60,573
RECONCILIATION TO MODIFIED ACCRUAL BASIS - NET CHANGE RESULTING FROM RECORDING ACCOUNTS RECEIVABLE,								
PAYABLE, AND OTHER ACCRUED ITEMS						530		
FUND BALANCE, BEGINNING OF YEAR						192,099		
Prior period adjustment						4,529		
FUND BALANCE, BEGINNING OF YEAR - RESTATED						196,628		
FUND BALANCE, END OF YEAR					\$	230,889		

## NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

## April 30, 2015

## 1. BUDGET

The appropriations ordinance and budget is prepared on a cash basis by fund. Prior to passage the governing body holds public hearings and may add, subtract from, or change appropriations. A final appropriation ordinance and budget must be filed with the County Clerk within 30 days of its adoption. Expenditures are budgeted by operational line item which constitutes the legal level of control. The amounts reflected in the financial statements represent the final amended appropriations.

## 2. RECONCILIATION OF BUDGETARY BASIS TO GAAP BASIS

The budgetary comparison schedules for the General Fund, Tax Increment Financing Fund, and Motor Fuel Tax Fund present comparisons of the budget on a cash basis with actual data on the cash basis. Because accounting principles applied for purposes of developing data on a budgetary basis differ from those used to present basic financial statements in conformity with generally accepted accounting principles (GAAP), a reconciliation of resultant basis and timing differences in excess (deficiency) of revenue over expenditures for the year ended April 30, 2015 is presented on each budgetary comparison schedule in the line item titled "Reconciliation to modified accrual basis – net change resulting from recording accounts receivable, payable, and other accrued items."

## **3. EXCESS OVER BUDGET**

The following operational line items had an excess of expenditures over appropriations for the year ended April 30, 2015:

General Fund	
General Government attorney	\$ 34,969
Village Clerk dues and membership	1,678
Village Hall miscellaneous	276
Public safety animal control	2,460
Police teen court	750
Culture and Recreation fertilizer	282
Culture and Recreation park improvements	1,176
Debt Service capital lease interest	3,819

# NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (Continued)

April 30, 2015

# 3. EXCESS OVER BUDGET (Continued)

Tax Increment Financing Fund	
Salaries	\$ 251
Engineering	169,772
Contractual agreements	372,994
Surplus distribution	492,582
Debt Service principal	105,971
Debt Service interest	1,278

SUPPLEMENTARY INFORMATION

# SCHEDULE OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUND

	Balances, May 1, 2014		Additions D			Deductions		Balances, April 30, 2015	
ASSETS									
Cash and cash equivalents Property tax receivable	\$	5,002 125,903	\$	103,643 125,903	\$	125,903	\$	108,645 125,903	
TOTAL ASSETS	\$	130,905	\$	229,546	\$	125,903	\$	234,548	
LIABILITIES									
Due to bondholders	\$	130,905	\$	103,643	\$	-	\$	234,548	
TOTAL LIABILITIES	\$	130,905	\$	103,643	\$		\$	234,548	

COMBINING SUBFUND STATEMENTS

#### VILLAGE OF SHERMAN

#### TAX INCREMENT FINANCING FUND

#### COMBINING BALANCE SHEET BY SUBFUND

April 30, 2015

	Original TIF District	Route 66 TIF District	Rail Pointe TIF District	Total TIF Fund
ASSETS				
Cash and cash equivalents Investments Property tax receivable Note receivable Due from other funds	\$ 989,498 - 985,000 250,000 20,266	\$ 85,217 255,000 	\$ 95,979 123,193 54,400	\$ 1,170,694 123,193 1,294,400 250,000 40,507
Total assets	\$ 2,244,764	\$ 360,458	\$ 273,572	\$ 2,878,794
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
Liabilities: Accounts payable	\$ 209,839	\$ -	\$ -	\$ 209,839
Accrued payroll Due to other funds	1,991	15,000	- -	1,991 15,000
Total liabilities	211,830	15,000		226,830
Deferred inflows of resources:				
Unavailable revenue - property taxes	985,000	255,000	54,400	1,294,400
Total deferred inflows of resources	985,000	255,000	54,400	1,294,400
Total liabilities and deferred inflows of resources	1,196,830	270,000	54,400	1,521,230
Fund balances: Restricted for economic development	1,047,934	90,458	219,172	1,357,564
Total liabilities, deferred inflows of resources and fund balances	\$ 2,244,764	\$ 360,458	\$ 273,572	\$ 2,878,794

#### VILLAGE OF SHERMAN

#### TAX INCREMENT FINANCING FUND

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BY SUBFUND

	Original TIF District	Route 66 TIF District	Rail Pointe TIF District	Total TIF Fund
REVENUES				
Property taxes	\$ 985,168	\$ 255,279	\$ 54,419	\$ 1,294,866
Investment income	5,590	680	367	6,637
Sales tax		65,764		65,764
Total revenues	990,758	321,723	54,786	1,367,267
EXPENDITURES				
Salaries	67,367	-	-	67,367
Attorney fees	5,740	-	-	5,740
Administration	5,635	-	65	5,700
Engineering	201,503	-	-	201,503
Contractual agreements	122,994	-	-	122,994
Surplus distribution	492,582	-	-	492,582
Bond payments				
Principal	871	218,000	-	218,871
Interest	28	164,510	-	164,538
Infrastructure improvements	1,029,228	202,800	-	1,232,028
Total expenditures	1,925,948	585,310	65	2,511,323
NET CHANGE IN FUND BALANCE	(935,190)	(263,587)	54,721	(1,144,056)
FUND BALANCE, BEGINNING OF YEAR	1,945,524	354,045	164,451	2,464,020
Prior period adjustments	37,600			37,600
FUND BALANCE, BEGINNING OF				
OF THE YEAR - RESTATED	1,983,124	354,045	164,451	2,501,620
FUND BALANCE, END OF YEAR	\$ 1,047,934	\$ 90,458	\$ 219,172	\$ 1,357,564

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## INDEPENDENT ACCOUNTANT'S REPORT ON MANAGEMENT'S ASSERTION OF COMPLIANCE

The Board of Trustees Village of Sherman, Illinois Sherman, Illinois

We have examined management's assertion that the Village of Sherman, Illinois, complied with the provisions of subsection (q) of Section 11-74.4-3 of the Illinois Tax Increment Redevelopment Allocation Act (Illinois Public Act 85-1142) during the year ended April 30, 2015. As discussed in that representation letter, management is responsible for the Village of Sherman, Illinois' compliance with those requirements. Our responsibility is to express an opinion on management's assertion about the Village's compliance based on our examination.

Our examination was made in accordance with attestation standards established by the American Institute of Public Accountants and, accordingly, included examining, on a test basis, evidence about the Village of Sherman, Illinois' compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Village of Sherman, Illinois' compliance with statutory requirements.

In our opinion, management's assertion that the Village of Sherman, Illinois complied with the aforementioned requirements for the year ended April 30, 2015, is fairly stated in all material respects.

This report is intended solely for the information and use of the Village Board, management and the Illinois Department of Revenue, Illinois State Comptroller's Office and the Joint Review Board and should not be used by anyone other than these specified parties.

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Springfield, Illinois October 27, 2015